SENATE BILL NO. 305

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATORS DEMPSEY, PEARCE AND SCHAEFER.

Read 1st time February 4, 2009, and ordered printed.

1477S.02I

TERRY L. SPIELER, Secretary.

AN ACT

To amend chapter 172, RSMo, by adding thereto six new sections relating to science and technology reinvestment districts, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 172, RSMo, is amended by adding thereto six new

- 2 sections, to be known as sections 172.975, 172.978, 172.981, 172.984, 172.987, and
- 3 172.990, to read as follows:

172.975. 1. Sections 172.975 to 172.990 shall be known and may

- 2 be cited as the "Missouri's Best Act".
- 3 2. As used in sections 172.975 to 172.990, the following terms shall
- 4 mean:
- 5 (1) "Commission", a building excellence in science and technology
- 6 reinvestment district commission established pursuant to section
- 7 172.981, which implements science and technology projects to enhance
- 8 the capacity for research, development, technology transfer, and
- 9 technology commercialization;
- 10 (2) "Commissioner", an appointed member of a reinvestment
- 11 district commission;
- 12 (3) "Department", the department of economic development;
- 13 (4) "District", a building excellence in science and technology
- 14 district established pursuant to section 172.978 to enhance the capacity
- 15 for research, development, technology transfer, and technology
- 16 commercialization. In the event any part of a municipality is located
- 17 within a county included in a district, and such municipality also
- 18 encompasses a part of another Missouri county not within the district,
- 19 the entire area encompassed within the city limits of such municipality
- 20 shall be a part of the geographic area of such district;

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- 21 (5) "Science and technology company", any for-profit company, 22including related facilities, whose primary activities are in agriculture, pharmaceuticals, biomedical, health care, or food ingredients, and whose Standard Industrial Code classifications, are 202, 207, 283, 284, 24286, 287, 384, 806, 807, 2491, 2824, 3821, 3826, 3851, 7372, 7374, 8731, or 258734, as defined in the 1987 edition of the Standard Industrial 26 Classification Manual as prepared by the Executive Office of the 27
- President, Office of Management and Budget or corresponding or 28
- 29 similar such codes of the North American Industry Classification
- System (NAICS), as determined by the research board; 30
- (6) "Science and technology institution", any public or private not-for-profit academic, research, or health care institution or 32organization engaged in competitive research, development, technology 33 transfer, workforce development, or technology commercialization in 34science and technology, or any not-for-profit entity engaged in 36 activities designed to advance the science and technology industry;
- (7) "Science and technology project", any project undertaken by 37 38 a science and technology institution located within a district for the 39 primary purpose of increasing the capacity for researching, developing, transferring, or commercializing science and technology.
 - 172.978. 1. Nine districts are hereby established, subject to the following provisions:
- 3 (1) The Kansas City area district shall consist of the geographical area encompassing Jackson, Clay, and Platte counties; 4
- 5 (2) The St. Louis area district shall consist of the geographical area encompassing the city of St. Louis, St. Louis, St. Charles, 6 Jefferson, and Franklin counties;
- 8 (3) The central Missouri district shall consist of the geographical area encompassing Phelps, Boone, and Callaway counties; 9
- 10 (4) The Springfield area district shall consist of the geographical area encompassing Greene, Christian, and Webster counties; 11
- 12 (5) The St. Joseph area district shall consist of the geographical area encompassing Buchanan and Andrew counties; 13
- 14 (6) One state-wide district shall consist of all geographical areas not encompassed within the districts provided under subdivisions (1) 15 to (5) of this subsection; 16
- 17 (7) Three districts shall be formed at the discretion of the

18 department.

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19 2. Nothing in this section shall prevent districts from 20 collaborating with other districts to jointly implement science and technology projects. Such collaboration may include the combination 2122of moneys received from each district to implement life sciences 23 projects.

172.981. 1. Each district shall be overseen by a commission, which shall consist of a chairperson and four additional commissioners. Members of the commission including the chairperson shall be appointed by the governor with the advice and consent of the senate. Each commission shall be comprised of the following:

- (1) Two commissioners of each commission shall be generally 6 familiar with science and technology research and technology transfer. Such familiarity may include technical or scientific experience in basic, translational, or research and experience with obtaining federal or state intellectual property protection and 10 11 intellectual property licensing;
- 12 (2) Two commissioners of each commission shall be generally 13 familiar with science and technology commercialization and science and technology infrastructure development. Such familiarity may include finance experience for sciences reduction to practice, proof of concept, and achieving federal Food and Drug Administration 16 17 approvals, and development of physical environments for conducting science and technology research such as laboratory space, clean room 18 19 facilities, and biohazard facilities;
- 20 (3) Each commissioner shall be a qualified voter of the state of 21Missouri and a resident of either the county or city not within a county within the relevant district.
- 2. No commissioner shall serve more than two consecutive full 23 24 four-year terms. Commissioners shall receive no salary or other compensation for their services as commissioners, but shall receive 25necessary travel and other expenses incurred while actually engaged 26 in the discharge of their official duties. In the event a commissioner or 2728 family member of a commissioner is directly or indirectly financially interested in the implementation of any science and technology project 29 by the commission, such commissioner shall disclose such information 30 to the reinvestment commission and abstain from any formal or 31

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32 informal actions regarding such science and technology project. Direct 33 or indirect financial interest shall not preclude an interested 34 commissioner from conducting other unrelated commission business.

- 35 3. In the event a vacancy exists or in the event a commissioner's 36 term expires, a successor commissioner shall be appointed by the governor, and if no person is so selected within sixty days of the 37 creation of the vacancy, the unexpired term of such commissioner may 38be filled by a majority vote of the remainder of the commissioners, 39 40 provided such successor commissioner meets the requirements set forth in this section. Commissioners appointed to fill unexpired terms shall 4142only serve until such unexpired term expires. Pending any such appointment to fill any vacancy, the remaining commissioners may 43conduct reinvestment commission business. 44
- 4. Upon the vacancy of a chairperson appointed by the governor, the commission shall elect a new chairperson from its commissioners. The commission may appoint such officers and employ such employees as they may require for the performance of their duties and may fix and determine the qualifications, duties, and compensation of such officers and employees consistent with the provisions of sections 172.975 to 172.990.
- 52 5. No action of the commission shall be binding unless taken at a meeting at which at least a majority of the commissioners then appointed vote in favor of such action.
 - 172.984. 1. The commission shall review and prioritize applications for science and technology projects received from science and technology institutions within a district. Applications for science and technology projects shall include details of the goals related to the science and technology project, the steps necessary to achieve such goals, and methods to measure success of the science and technology project.
- 2. The commission shall submit the reviewed and prioritized applications for science and technology projects to the department for approval. With the application, the commission shall pay the department an application fee as provided by departmental rule. Upon approval by the department, the department may disburse funds received from such districts for approved science and technology projects.

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15 3. Funds received by the department may be used for purposes 16 authorized in sections 172.975 to 172.990 and shall be subject to the restrictions of sections 172.975 to 172.990, including but not limited to, 17the costs of science and technology project review, personnel, supplies, 18 equipment, and renovation or construction of physical facilities. Such 19 moneys shall supplement existing services and funding and shall not be 20 used to supplant any existing public funding for science and technology 2122projects or any other public law, funding, or appropriation.

4. Moneys transferred to the department shall be used to increase the capacity for science and technology research, development, technology transfer, science and technology workforce development, and technology commercialization at science and technology institutions within the districts created under section 172.978.

5. Moneys transferred to the department that are not distributed by the department in any fiscal year, if any, shall not revert or be transferred to general revenue and be held in reserve by the department.

6. Upon approval of the department, the commission may implement science and technology project applications by:

(1) Awarding and entering into grants or contracts related to increasing Missouri's capacity for research, development, life sciences workforce development, technology transfer, and technology commercialization at life sciences institutions consistent with the provisions of sections 172.975 to 172.990;

- (2) Contracting for administrative and support services;
- (3) Leasing or acquiring facilities and equipment;
- (4) Employing administrative staff; and

43 (5) Receiving, retaining, holding, investing, disbursing, or 44 administering any moneys that it receives from any source.

7. The reinvestment commission shall utilize as much of the moneys as reasonably possible for building capacity at science and technology institutions and to enhance research, development, technology transfer, workforce development, and technology commercialization capabilities rather than for administrative expenses. The department shall not in any fiscal year expend more than two percent of its total moneys and of the moneys that it has in

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reserve or has received from other sources for its own administrative expenses, provided, however, that the general assembly may authorize a limited amount of additional moneys to be expended for administrative costs by appropriation to the department.

- 8. Grant or contract awards shall provide for the reimbursement of costs. Permissibility of reimbursement of specific costs shall depend upon the application of a four-part balancing test, which shall include:
 - (1) The reasonableness of the cost;
 - (2) The connection to the grant or contract;
- 61 (3) The consistency demonstrated in assigning costs to the grant 62 or contract; and
- 63 (4) Conformance with the specific terms and conditions of the 64 award or contract.
- 65 Commissions may issue rules and guidelines consistent with 66 department rules and regulations to provide grant and contract 67 recipients with a list or other explanation of regularly permitted costs.
- 9. Funding of science and technology projects shall be limited by
 Missouri laws governing the expenditure of public funds.
- 70 10. Every three years, commissions, with the assistance of staff 71or independent contractors, shall prepare comprehensive reports 72assessing the work and progress of enhancing, individually, science and technology research capacity, science and technology development 7374capacity, science and technology transfer capacity, workforce development, and science and technology commercialization 75capacity. Such reports shall analyze the impact of the science and 76 technology programs recommended by the commissions, and approved 77by the department, grants, and contracts performed. Such reports shall be provided to the governor and the general assembly, and shall be 79made available to the public. The department shall provide reasonable 80 reimbursement to the districts for the cost of compiling such reports. 81

172.987. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in sections 172.975 to 172.990, RSMo, shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. Sections 172.975 to 172.990, RSMo, and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536,

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8 RSMo, to review, to delay the effective date, or to disapprove and annul 9 a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 11 28, 2009, shall be invalid and void.

172.990. 1. The "Building Excellence in Science and Technology
2 Fund" is hereby created which shall consist of money collected under
3 sections 172.975 to 172.990. The state treasurer shall be custodian of
4 the fund and may approve disbursements from the fund in accordance
5 with sections 30.170 and 30.180, RSMo. Upon appropriation, money in
6 the fund shall be used solely for the administration of this
7 section. Notwithstanding the provisions of section 33.080, RSMo, to the
8 contrary, any moneys remaining in the fund at the end of the biennium
9 shall not revert to the credit of the general revenue fund. The state
10 treasurer shall invest moneys in the fund in the same manner as other
11 funds are invested. Any interest and moneys earned on such
12 investments shall be credited to the fund.

- 2. Any science and technology company which is eligible for tax 13 14 credits issued under section 680.1881, RSMo, shall also be eligible to retain and deposit into the "Building Excellence Science and 15 16 Technology Fund", an amount equal to a maximum of five percent of 17 new payroll as defined in section 620.1878, RSMo, for a period of fifteen years from the date such company would be eligible to receive tax 18 19 credits under section 620.1878, RSMo. However if such science and 20 technology company receives tax credits under section 620.1881, RSMo, then the sum of: 21
- 22 (1) The years the science and technology company received tax 23 credits under section 620.1881; and
- (2) The number of years the company retained and deposited, into the building excellence science and technology fund, an amount of five percent of new payroll as defined in section 620.1878, RSMo, shall be no greater than fifteen years.
- 3. The department of economic development shall establish a subaccount within the building excellence in science and technology fund for each building excellence in science and technology reinvestment district created. The amount of funds in each subaccount shall be used to fund that district's science and technology projects for which the reinvestment commission will apply. The department shall

passage and approval.

establish the process and forms by which the reinvestment commission
shall submit their science and technology application by rule.

Section B. Because the need to encourage the advancement of the state in the fields of science and technology, section A of this act is deemed necessary for the immediate preservation of the public health, welfare, peace and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its

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